



# Comprehensive Financial Solutions for City Resilience Conference

Global Best Practices to Raise Capital Through Land Value Capture – Real Estate in PPPs

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HR&A Advisors, Inc.

**November 2017**



City  
Resilience  
Program



**WORLD BANK GROUP**



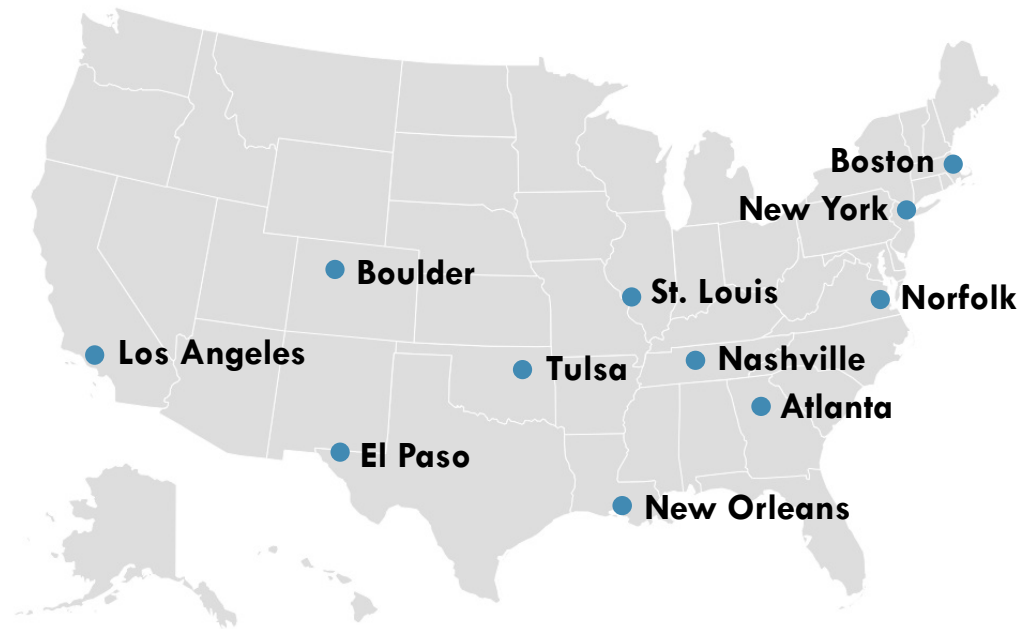
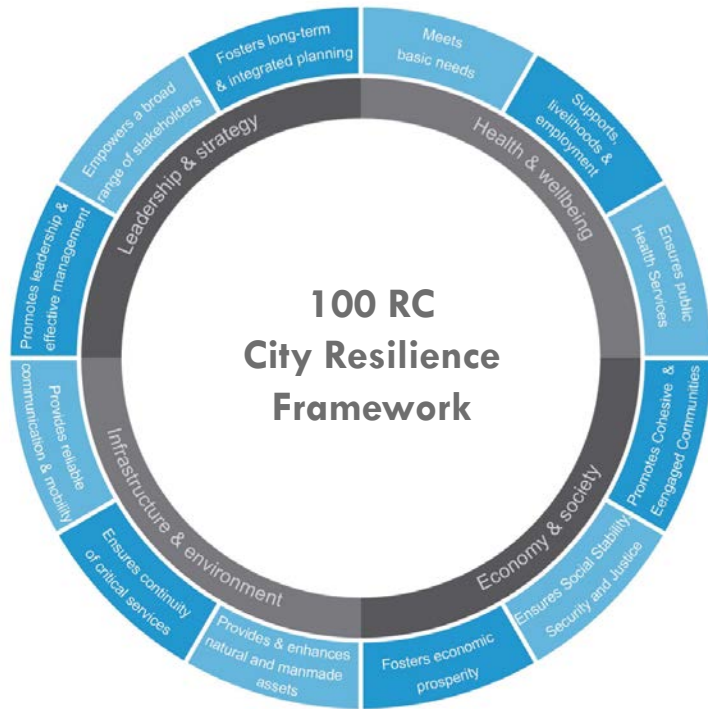
A panoramic night view of a city skyline. The upper half is dominated by numerous skyscrapers, many of which are brightly lit with yellow and white lights, contrasting against a deep blue and purple twilight sky. The lower half of the image shows a lush green park with a calm body of water, likely a lake or a large pond. The water reflects the city lights and the colorful sky. The trees in the park are dark green, and some streetlights are visible, casting a warm glow. The overall scene conveys a sense of urban vitality and natural beauty coexisting.

**At HR&A, we empower urban communities to  
address pressing resilience challenges by  
leveraging urban assets to create value.**

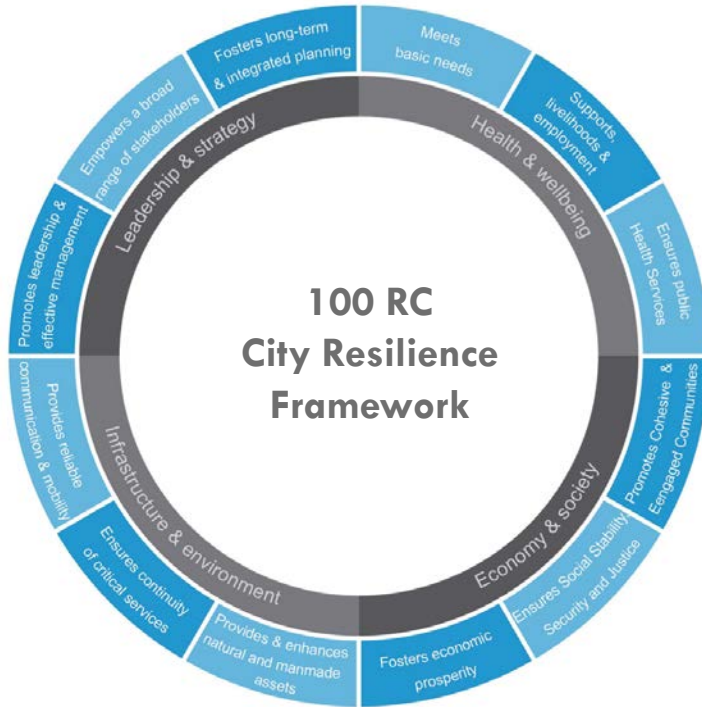


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# We have supported the Rockefeller Foundation's 100 Resilient Cities Program and led resilience strategies for cities across the U.S.



# The Infrastructure & Environment dimension represents many of the types of projects that cities at this conference are seeking to finance



## Infrastructure & Environment

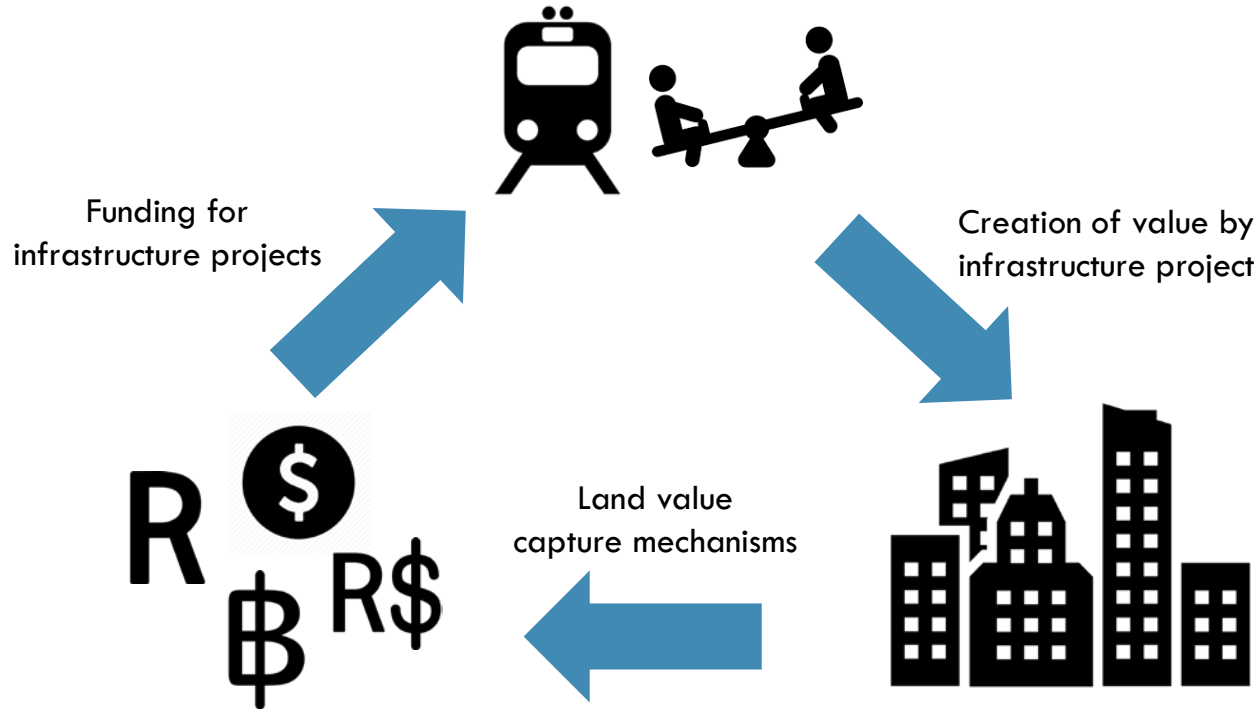
Provide Reliable  
Communication  
and Mobility

Ensure  
Continuity of  
Critical Services

Provide and  
Enhances  
Protective  
Natural and Man-  
Made Assets



# Many infrastructure projects can positively impact resilience, while also creating value that can be captured to finance these projects





# *Real Estate Leveraged PPP*

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# Real Estate Leveraged PPP

## *Overview*

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**Partner with private sector entity, transfer risk of project development, financing, and management;**

**Minimize public cost by integrating land value capture**

Municipalities and governments frequently shift development risk by transferring infrastructure delivery to a private partner under a variety of PPP structures such as Design-Build-Finance, or Design-Build-Finance-Operate-Maintain models. Land Value Capture can be integrated with these models to reduce public costs.

# Real Estate Leveraged PPP

## *Benefits*

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For municipalities that lack capacity to finance and operate public infrastructure projects, this approach offers a solution that:

- shifts construction and operation risk away from the public sector;
- relies on private sector capacity to raise debt and equity;
- Could potentially use land value capture tools to minimize overall project costs;





RISK TRANSFER APPROACH



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# Long Beach Civic Center

## *Financially Sustainable Social Infra.*

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*Through redevelopment of the city's Civic Center campus, the City of Long Beach, California aims to revitalize its downtown.*





*Existing*



*Vision*

**Rationale:** Co-development of two agency facilities, public amenities, and commercial mixed-use



### **City Hall / Civic Plaza / Library / Park**

- **Seismic retrofit costs of existing facilities - \$170M**
- **Current occupancy costs - \$12.5M/Yr**
- **Need for new library and revitalize downtown**
- **Has available land**



### **Port HQ Building**

- **Needs new consolidated facility**
- **Has financial resources but limited land**
- **Has adequate facility management capabilities**





- Port Authority
- City Hall
- Residential
- Hotel
- Market Place
- Library
- Lincoln Park
- Civic Plaza Corridor

**Project Structure:** Co-development of two agency facilities, public amenities, and commercial mixed-use



### City Hall / Civic Plaza / Library / Park

- **DBFOM:** Design-Build-Finance-Operate-Maintain (40 years)
- **Availability Payment:** no more than cost to maintain existing facilities
- **Complementary Private Development** (subsidy)

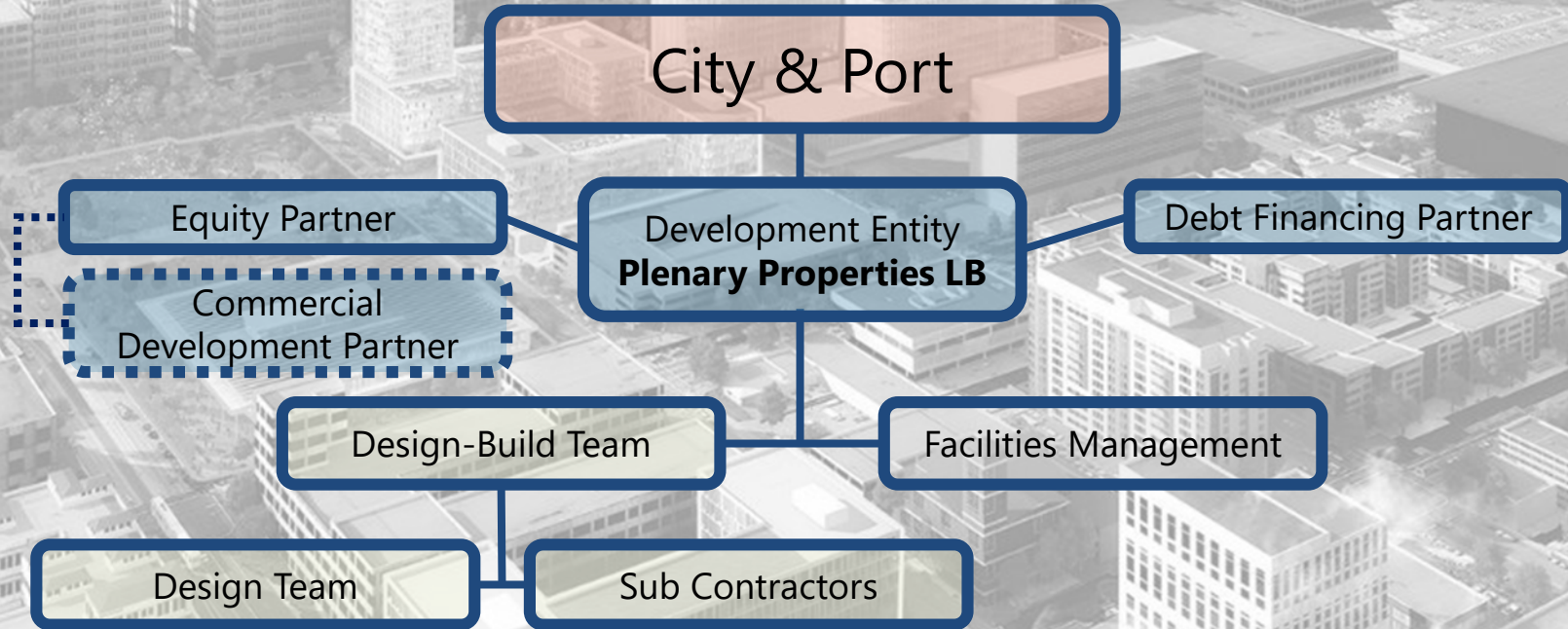


### Port HQ Building

- **Coordinated development**
- **DBF:** Design-Build-Finance
- **Limited FM:** facility management services



## Deal Structure: Full-capacity development and management team





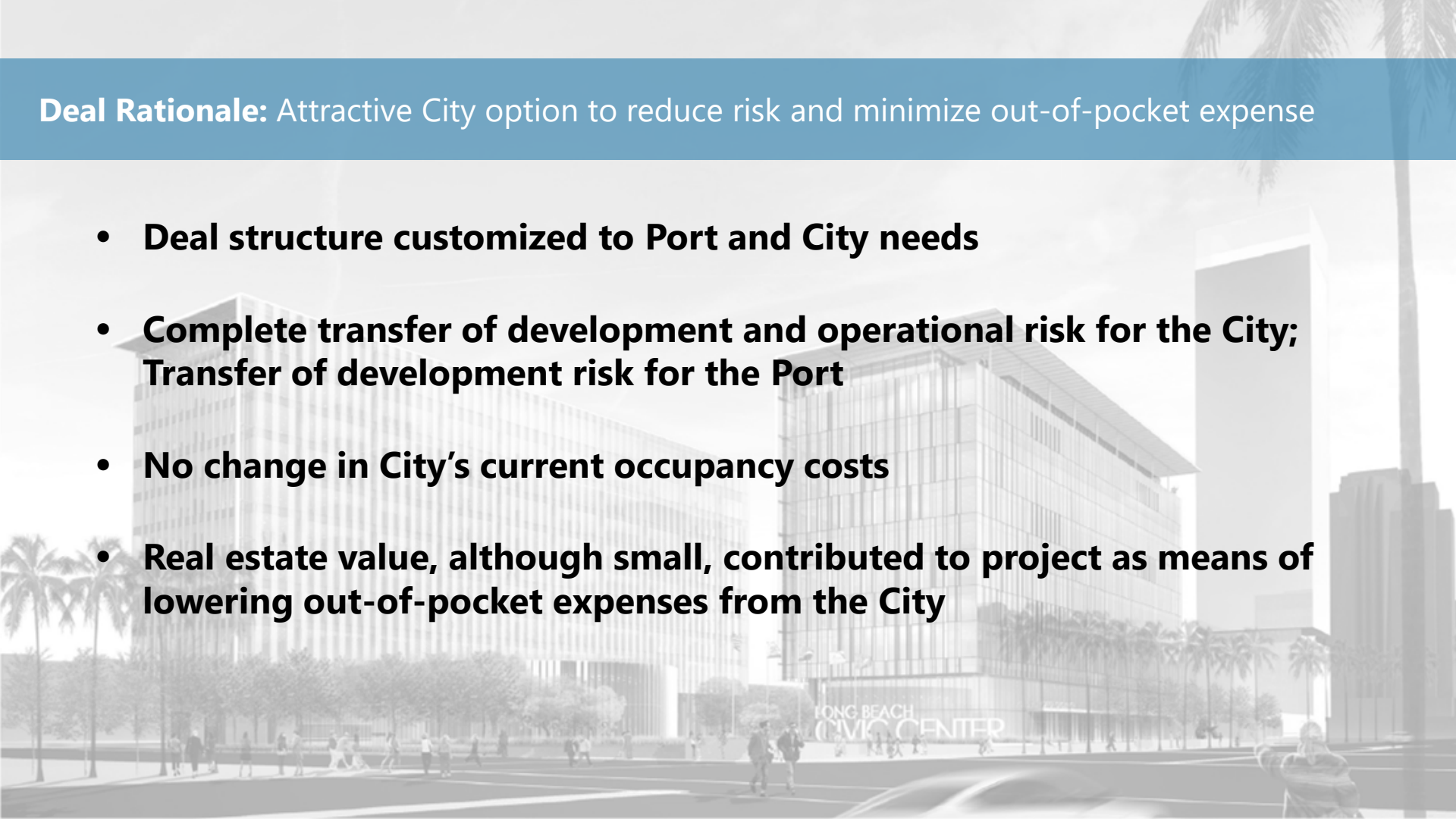
## Deal Structure: Land value capture fills critical gap in the capital stack

Sources of Funds (City Facilities)	Amount
Private Financing	\$236M
City Payments	\$11M
Equity (Plenary)	\$21M
<b>Real Estate Payments</b>	<b>\$30M</b>
<b>Total</b>	<b>\$298M</b>

**Port facilities (\$213M) were financed by a separate construction loan with cost of construction borne by the Port Authority**

**Deal Rationale:** Attractive City option to reduce risk and minimize out-of-pocket expense

- **Deal structure customized to Port and City needs**
- **Complete transfer of development and operational risk for the City;  
Transfer of development risk for the Port**
- **No change in City's current occupancy costs**
- **Real estate value, although small, contributed to project as means of lowering out-of-pocket expenses from the City**



# Delhi International Airport

## *Leveraging Real Estate in PPPs*

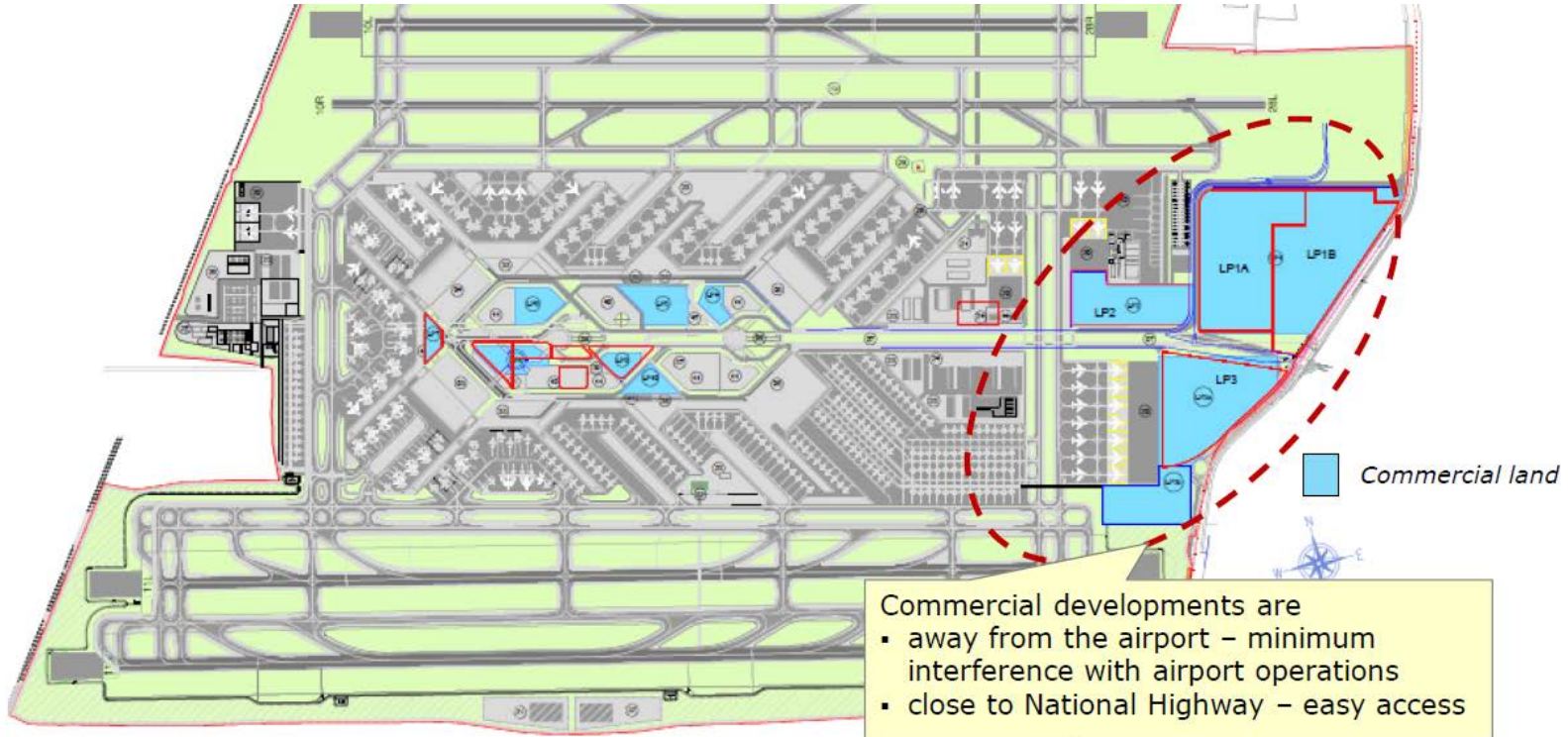
*The Delhi Airport concession packaged with commercial and non-aviation use opportunities*



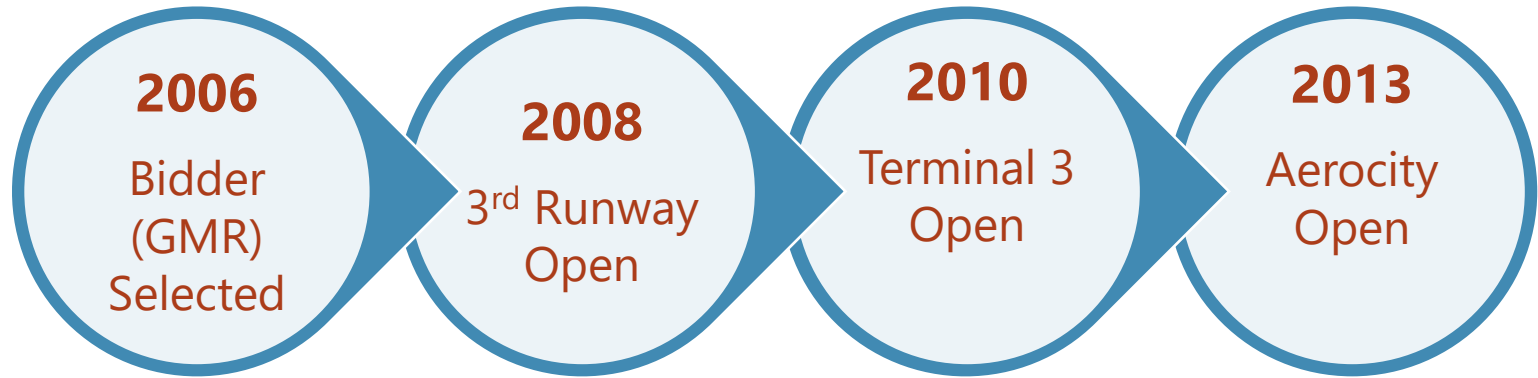
**Goal:** Use commercial development to cross-subsidize infrastructure

- **Need for a world class terminal facility for India's Capital city**
- **Government invited competitive bidding for private development airport infrastructure**
- **Complete transfer of construction and long term operational risk**
- **Granted long term concessions (30 – 60 years)**
- **Excess airport land offered for commercial development (with use restrictions)**
- **Govt. holds minority shares in the operating company**

## Implementation: Master Plan allows for 250 Acres of Commercial Development



## Implementation: Project timeline





**Implementation:** New Terminal 3 Delivered as a world class facility



Source: GMR

**Implementation:** Adjoining Aerocity developed as one of the largest hospitality clusters in Delhi



Source: GMR



# Delhi International Airport

## *Lessons Learned*

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- **While there was an established PPP Policy nationally, Specifics were evolving and created uncertainty in the bidding process**
- **Lack of clarity on public sector capability and legal authority on land development caused some false starts**
- **Project commencement aligned with global real estate recession, significantly delaying real estate development and value capture; Airport Authority had to step in to mitigate cash flow risks.**
- **Strong long term market opportunity presents a significant upside in the future**





# Thank You

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